COUNCIL OF THE EUROPEAN UNION

Brussels, 25 November 2009

Interinstitutional File:
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LEGISLATIVE ACTS AND OTHER INSTRUMENTS

Subject: COUNCIL DECISION concerning the approval on behalf of the European Community, of the Amendments of Annex II and Annex III to the Convention for the protection of the marine environment of the North-East Atlantic (OSPAR Convention) in relation to the storage of carbon dioxide streams in geological formations
COUNCIL DECISION

of

concerning the approval on behalf of the European Community,

of the Amendments of Annex II and Annex III

to the Convention for the protection of the marine environment

of the North-East Atlantic (OSPAR Convention)

in relation to the storage of carbon dioxide streams in geological formations

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty establishing the European Community, and in particular Article 175(1),
in conjunction with the first sentence of the first subparagraph of Article 300 (2) and the
first subparagraph of Article 300(3), thereof,

Having regard to the proposal from the Commission,

Having regard to the opinion of the European Parliament¹,

¹ Opinion delivered on 24 November 2009 (not yet published in the Official Journal).
Whereas:


(2) The aim of the OSPAR Convention is to prevent and eliminate pollution and to protect the maritime area against the harmful effects of human activities. The OSPAR Convention entered into force on 25 March 1998.

(3) The executive body of the OSPAR Convention (the OSPAR Commission) may adopt amendments to the Convention and to its Annexes and Appendices. At its meeting on 25-29 June 2007, in Ostend (Belgium), the OSPAR Commission adopted by consensus amendments of Annexes II and III to the OSPAR Convention in relation to the storage of carbon dioxide streams in subsoil geological formations, with a view to legally enabling Carbon Capture and Storage (CCS) operations in the OSPAR maritime area.

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(4) The Commission took part on behalf of the Community, as regards matters within the sphere of Community competence, both in the negotiation of these amendments, in accordance with the Council Conclusions concerning negotiating directives for the Convention for the protection of the marine environment of the North-East Atlantic, and in the adoption by consensus of the Amendments to Annexes II and III at the abovementioned meeting of the OSPAR Commission.

(5) The European Council, in March 2007, urged Member States and the European Commission to work towards strengthening research and development and towards developing the necessary technical, economic and regulatory framework to bring environmentally safe CCS to deployment with new fossil-fuel power plants, if possible by 2020. This could be expected to imply removing legal obstacles to CCS from the OSPAR Convention.

(6) Directive 2009/31/EC of the European Parliament and of the Council of 23 April 2009, on the geological storage of carbon dioxide\(^1\), establishes a permitting regime covering \textit{inter alia} composition of the CO\(_2\) stream, site selection, monitoring and reporting, site closure, corrective measures in case of leakage, financial security and the conditions for transfer of responsibility to the State, so as to ensure that the necessary requirements are in place for an environmentally safe and secure CO\(_2\) storage.

(7) The European Community and the Member States which are Contracting Parties to the OSPAR Convention should take the necessary steps to allow the deposit, as far as possible simultaneously, of the instruments of ratification, approval or acceptance, taking into account that the Ministerial Conference of OSPAR will be held in September 2010.

(8) The amendments of Annexes II and III to the OSPAR Convention should therefore be approved by the Community,

HAS DECIDED AS FOLLOWS:

\textit{Article 1}

1. The Amendments to Annexes II and III of the Convention for the protection of the marine environment of the North-East Atlantic agreed in Ostend in June 2007 are hereby approved on behalf of the European Community.

2. The text of the Amendments is set out in the Annex to this Decision.
Article 2

The President of the Council is hereby authorised to designate the person or persons empowered to deposit, on behalf of the European Community, the instrument of approval with the Government of the French Republic in accordance with Articles 17(1) and 15(4) of the Convention for the protection of the marine environment of the North-East Atlantic.

Article 3

This Decision shall be published in the *Official Journal of the European Union*.

Done at Brussels,

For the Council
The President
ANNEX

Amendments of Annex II and Annex III to the Convention
in relation to the Storage of Carbon Dioxide Streams
in Geological Formations

RECALLING the general obligations in Article 2 of the Convention for the Protection of the Marine Environment of the North-East Atlantic;

BEING SERIOUSLY CONCERNED by the implications for the marine environment of climate change and ocean acidification due to elevated concentrations of carbon dioxide in the atmosphere;

EMPHASISING the need to further develop renewable and low carbon forms of energy generation and use;

RECALLING that carbon dioxide capture and storage is not a mandatory obligation for the Contracting Parties to the Convention but an option which the individual Contracting Parties can choose to allow the use of;

RECOGNISING that carbon dioxide capture and storage is one of a portfolio of options to reduce levels of atmospheric carbon dioxide, and that it represents an important interim supplement to measures for the reduction or prevention of carbon dioxide emissions and should not be considered as a substitute for other means to reduce carbon dioxide emissions;
NOTING that, since the adoption of the Convention, developments in technology have made it possible to capture carbon dioxide from industrial and energy-related sources, transport it and inject it into sub-seabed geological formations for long-term isolation from the atmosphere and the sea;

NOTING ALSO that regulating such activity is within the scope of the Convention;

WELCOMING the work of the Intergovernmental Panel on Climate Change and in particular its Special Report on Carbon Dioxide Capture and Storage;

EMPHASIZING the need for the storage of carbon dioxide streams to be environmentally safe;

WELCOMING FURTHER the adoption of the amendment to include carbon dioxide streams from carbon dioxide capture processes for sequestration in sub-seabed geological formations in Annex I to the 1996 Protocol to the Convention on the Prevention of Marine Pollution by Dumping of Wastes and Other Matter, 1972 (London Protocol);

RECOGNISING the work of the Intersessional Technical Working Group on Carbon Dioxide Sequestration of the Scientific Group established under the London Convention and its Protocol and its conclusions, as set out in its report LC/SG-CO2 1/7;
RECOGNISING ALSO the work of the Offshore Industry Committee, the Biodiversity Committee and the Intersessional Correspondence Group on the placement of carbon dioxide in sub-seabed geological formations;

DESIRING to regulate under this Convention the storage of captured carbon dioxide streams in sub-soil geological formations to ensure protection of the maritime area;

RECALLING Article 15 and Article 17 of the Convention relating to the amendment of annexes to the Convention;

CONFIRMING that these amendments are restricted to the storage of carbon dioxide streams in geological formations;

STRESSING that such amendments may not be interpreted as legitimising the disposal of any other waste or other matter for the purpose of their mere disposal;

RECOGNISING that a regulatory framework and guidance on the storage of carbon dioxide streams in geological formations will contribute to the short-term and long-term protection of the maritime area. Recognizing the need for rules to be developed to establish clear rights and responsibilities relating to access to the property and that clarify the responsibilities during pre- and post-closure. The guidance will be integral to the subsequent pursuit of activities relating to the storage of carbon dioxide streams in geological formations;
The Contracting Parties to the Convention for the Protection of the Marine Environment of the North-East Atlantic adopt the following amendments of the Annexes II and III to the Convention:

In Annex II Article 3 Paragraph 2 a new subparagraph "f" is added as follows:

f. carbon dioxide streams from carbon dioxide capture processes for storage, provided:
   i. disposal is into a sub-soil geological formation;
   ii. the streams consist overwhelmingly of carbon dioxide. They may contain incidental associated substances derived from the source material and the capture, transport and storage processes used;
   iii. no wastes or other matter are added for the purpose of disposing of those wastes or other matter;
   iv. they are intended to be retained in these formations permanently and will not lead to significant adverse consequences for the marine environment, human health and other legitimate uses of the maritime area.
In Annex III Article 3 new paragraphs 3 and 4 are added as follows:

3. The prohibition referred to in paragraph 1 of this Article does not apply to carbon dioxide streams from carbon dioxide capture processes for storage, provided

   a. disposal is into a sub-soil geological formation;

   b. the streams consist overwhelmingly of carbon dioxide. They may contain incidental associated substances derived from the source material and the capture, transport and storage processes used;

   c. no wastes or other matter are added for the purpose of disposing of those wastes or other matter;

   d. they are intended to be retained in these formations permanently and will not lead to significant adverse consequences for the marine environment, human health and other legitimate uses of the maritime area.

4. The Contracting Parties shall ensure that no streams referred to in paragraph 3 shall be disposed of in sub-soil geological formations without authorisation or regulation by their competent authorities. Such authorisation or regulation shall, in particular, implement the relevant applicable decisions, recommendations and all other agreements adopted under the Convention.