



**COUNCIL OF
THE EUROPEAN UNION**

Brussels, 3 January 2007

5008/07

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TRANSLATION SUPPLIED BY THE GERMAN DELEGATION

NOTE

from : The German Delegation
to Multidisciplinary Group on Organised Crime (MDG)

Subject : Preliminary Summary of:
Preventive Measures against Trafficking in Human Beings for the Purpose of
Sexual Exploitation in Connection with the FIFA World Cup 2006 carried out by
NGOs and Special Counselling Services with support of the Federal Ministry for
Family Affairs, Senior Citizens, Women and Youth

Within the Federal Government of Germany the Federal Ministry for Family Affairs, Senior Citizens, Women and Youth (BMFSFJ) coordinates the measures against trafficking in human beings for the purpose of sexual exploitation. In this position the BMFSFJ is managing the Federal Working Group "Trafficking in Women" whose members are the respective Federal Ministries and Länder Ministries, the Federal Police Office (Bundeskriminalamt – BKA), NGOs and the Federal Coordinating Group of the Technical Counselling Centres against Trafficking in Women and Violence against Women in the Migration Process (KOK).

The BMFSFJ's task and objective is to focus on the needs of affected women and girls in all preventive and repressive measures against trafficking in human beings and to inform the public about the background of trafficking in women in Germany.

To achieve this goal, within the framework of the FIFA World Cup 2006 the BMFSFJ has initiated and supported various measures, especially those of NGOs and specialised counselling services aiming at prevention of trafficking in human beings, protection and support of victims and informing and raising awareness of the public and important multipliers of the qualified public.

1. Overview

In the fore math of the FIFA World Cup 2006 the different NGOs and specialised counselling centres, who counsel and care for victims of trafficking and forced prostitution have carried out various initiatives for the prevention and suppression of forced prostitution and trafficking in human beings for the purpose of sexual exploitation in Germany.

a) Federal Coordinating Group of the Technical Counselling Centres against Trafficking in Women and Violence against Women in the Migration Process (KOK), an alliance of 34 specialised counselling centres against trafficking in human beings in Germany, which is financed by the BMFSFJ - due to the high number of measures carried out by NGOs -, has made a compilation of all campaigns and organised the exchange of experience between the various actors.

Thus the actors and organisations at local level could be informed of the different activities and coordinate their measures in order to be able to transport the central information efficiently to affected women but also to the professional groups in charge and the general public. KOK has compiled an overview of all 21 campaigns carried out by NGOs in Germany. This compilation was asked for and used widely before, during and after the FIFA World Cup (further information is available in English and German under www.kok-buero.de).

b) BMFSFJ has supported the German Women's Council's campaign "Final Whistle – Stop Forced Prostitution".

The German Women's Council, being the largest German roof organisation for women's organisations with over 50 federally active women's associations and organisations, together with KOK has called for regional activities of the federal network. Aim of this campaign was to raise the sensitivity of the general public for the topic of trafficking in human beings for the purpose of sexual exploitation. Special attention and importance was given to the provision of materials for the actors, including background information on trafficking in women and forced prostitution, arguments for political demands addressing federal and länder policies and suggestions for possibilities for action within the framework of the campaign. Furthermore fliers with political demands, posters and further material were provided. This campaign was, amongst others, under the patronage of the Executive President of the German Football Federation, Dr. Theo Zwanziger, who efficiently promoted the campaign in the public.

Nationally and internationally the campaign gained much attention. Between March and July 2006 the campaign office registered over 80 regional "Final Whistle Actions" taking place all over Germany using the German Women's Council Material. Almost 1000 local and regional groups and alliances were active within the framework of the campaign. 230 contacts to national and international media were registered. Almost all Länder parliaments (Landtage) agreed on decisions for combating trafficking in human beings referring positively to the German Women's Council's campaign.

Within the framework of the campaign more than 78.000 signatures for the political demands of the German Women's Council were collected. These lists will be handed over to the Deutsche Bundestag on January 16th, 2007 (for further information see www.frauenrat.de).

c) In order to inform affected persons or persons coming into contact with victims, who are looking for help but shy away from contacting the police three **nationwide telephone lines addressing the topic of forced prostitution and trafficking in human beings** for the purpose of sexual exploitation have been operated. Two of these telephone lines were supported by the federal government and have been evaluated for the time of the FIFA World Cup.

The central results of the evaluation are:

- Immediately after going into operation the telephone lines were contacted by various groups of persons.
- Due to these calls 51 cases of forced prostitution were discovered, 23 of those were suspicions, 28 cases proved to be cases of forced prostitution. However, all these cases, as all calls in general, were not connected to the FIFA World Cup, but to trafficking in general.
- Both telephone lines were contacted to get information on all phenomena and problems connected with violence against women in general, especially for seeking help in cases of domestic violence and, to a much lesser extent, for information or help in cases of trafficking in women.

2. Preliminary conclusions on the conditions necessary to have effective telephone lines to combat trafficking in human beings and forced prostitution

For further deliberations on the establishment of telephone lines addressing the topic of forced prostitution and trafficking in human beings the following **corner stones and recommendations** can be drawn from the first conclusions:

Such a telephone line should:

- have a low threshold, being available at all times and with a broad publicity of the number,
- be reliable, i.e. permanent, and
- be professional, i.e. that counsellors need to have specific competences in telephone counselling and the respective experience as well as a good knowledge of the problem and the support systems and must be supervised,
- be organized under a responsible body which is accepted by all participants and co-operators,
- make the local support system available by clarifying the need for information and support in a qualified matter and a targeted forwarding to the local institutions,
- be available for the target group in need for the offer,
- be enshrined in a general support concept of professional and political dimension, and
- be part of a general telephone line addressing the topic of violence against women.

3. General conclusions of the activities

a) The FIFA world Cup was an important occasion to **sensitise a broad public in Germany for the topic of trafficking in human beings and forced prostitution**. The German Women's council succeeded with its campaign in cooperation with the coordination group KOK to organize a broad alliance for action and initiated nationwide activities. A wide and multifaceted spectre of civil society's actors could be reached, far beyond the usual women's movement sphere. The manifold activities of the counselling services against trafficking in human beings via qualified information also succeeded in achieving a general knowledge of the problem and gaining the respective awareness; the counselling services in general regard their activities as successful.

The **formulation of clear political demands**, which will be submitted to the Bundestag shortly, is an important element of the "Final Whistle Campaign". Now a broad alliance of large organisations shall follow up on these demands. In general it can be concluded that the actors were successful in putting the topic trafficking in human beings on the social and political agenda. Therefore the activities reached an important goal.

b) In line with the police's observations also the special counselling centres did **not observe an increase in forced prostitution**, but a decrease (cf. BMI, Report on Trafficking in Human Beings for the Purpose of Sexual Exploitation in Connection with the FIFA World Cup 2006 in Germany, 2006). This is also due to the effectiveness of the measures taken. The fear, that during the FIFA World Cup 2006 Germany will experience a massive increase in forced prostitution, has not come true, also from the point of view of the NGOs.