



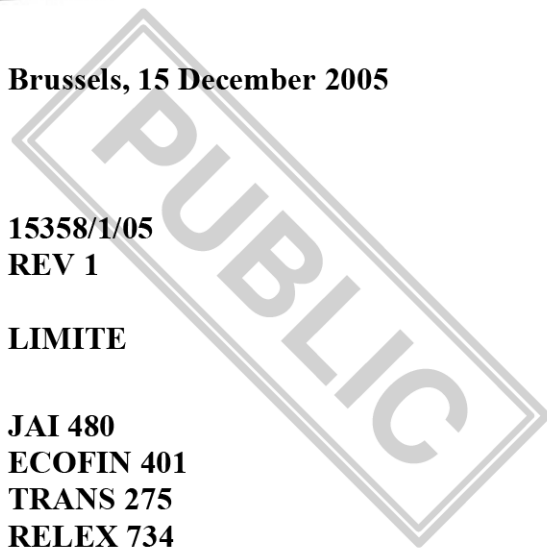
**COUNCIL OF
THE EUROPEAN UNION**

Brussels, 15 December 2005

**15358/1/05
REV 1**

LIMITE

**JAI 480
ECOFIN 401
TRANS 275
RELEX 734
ECO 155
PESC 1117
COTER 90
COSDP 883
PROCIV 204
ENER 197
ATO 125**



NOTE

from : Presidency and CT Coordinator

to: COREPER

Subject : EU Action Plan on combating terrorism

Delegations will find attached an updated draft Action Plan, incorporating comments received on the earlier draft circulated on 2 December 2005 (15358/05). The Presidency and CT Coordinator are grateful to all those who sent comments, in particular the Commission, and have endeavoured to include as many of these as possible in the revised draft. The draft also reflects new actions arising from the Strategy on Radicalisation and Recruitment, policy recommendations elaborated on the basis of Siten papers and the "New Ideas" proposed at the JHA Council on 13 July 2005.

It was not possible to include all comments in the revised draft. This was because the actions proposed were already mentioned elsewhere in the text; they were not specifically related to counter-terrorism; or they had already been achieved. Several comments related to implementation but, although important, this is monitored separately through the implementation table, which is updated regularly and attached to the CT Coordinator's six monthly report on implementation (most recently in 15704/05).

The Presidency and CT Coordinator wish to make clear that the Action Plan is a living document. The attached draft is not the final word on the subject but it sets out the main lines of how the EU will put into practice the objectives outlined in the CT Strategy agreed by the Council. The document will remain open for further refinement and for the inclusion of additional actions deemed necessary. The document will be presented to Coreper on 20 December for Coreper to note the progress made so far and to endorse it as a basis for further work.

* * *

ACTION PLAN

The action plan is intended to be read in conjunction with the CTC's 6 monthly reports. The CTC's report details actions contained in previous iterations of the action plan which have now been achieved and objectives met. The CTC's report also has attached to it a regularly updated Implementation Table (15704/05) which indicates progress on the implementation of agreed legislation and relevant international Treaties and Conventions.

	Measure/Action	Competent Body	Deadline	status/observations
1 PREVENT				
1.1 DISRUPT THE ACTIVITIES OF THE NETWORKS AND INDIVIDUALS WHO DRAW PEOPLE INTO TERRORISM				
1.1.1	Effective action against misuse of the Internet by sharing expertise, and exchanging national assessments and analyses and, where relevant, acting in common against extremist websites	MS/ Commission/Europol/ Council	Ongoing	Contained in the policy recommendations drawn up on the basis of SitCen reports.
1.1.2	Implement and enforce legislation on facilitation of terrorism	MS	End 2007	
1.1.3	Promote community policing including through improved training	MS/ CEPOL/ Council	Ongoing	Task undertaken by CEPOL
1.1.4	Put in place a legal framework to prevent individuals from inciting violence and exchange information on incitement	MS/ Council	Ongoing	
1.1.5	Enhance political dialogue and technical assistance including police training to	MS/ CTC/ Council	Ongoing	

	Measure/Action	Competent Body	Deadline	status/observations
	help others outside the EU to disrupt the activities of networks and individuals who draw people into terrorism			
1.1.6	Tackle radicalization during periods of imprisonment	MS/ Council	Ongoing	
1.1.7	Measures against extremist literature and other media	MS	Ongoing	
1.2 ENSURE THAT VOICES OF MAINSTREAM OPINION PREVAIL OVER THOSE OF EXTREMISM				
1.2.1	Empower moderate voices by engaging with Muslim organisations including through support for the Muslim community	MS/ Commission/ Council	Ongoing	
1.2.2	Support the availability of moderate religious literature	MS/ Commission	Ongoing	
1.2.3	Encourage Muslim communities not to rely on external Imams, including through enhanced training	MS	Ongoing	
1.2.4	Develop a non-emotive lexicon for discussing radicalisation	Commission/ Council/ CTC	June 2006	
1.2.5	Develop a comprehensive communication strategy to explain EU policies and hold a conference with media professionals and terrorist experts to discuss radicalisation. Put in place funding for journalist training programmes and regional language broadcasts of European television and radio news and other initiatives in ME and North African countries	MS/Commission/ Council/ CTC	June 2006	Commission to start work on eg organizing a conference on role of media in countering radicalization.
1.3 PROMOTE SECURITY, JUSTICE, DEMOCRACY AND OPPORTUNITY FOR ALL				
1.3.1	Target inequalities and discrimination where these exist within the EU	MS	Ongoing	
1.3.2	Make proposals for enhancing inter-cultural and inter-faith dialogue	Commission	End 2006	Ongoing dialogue in eg Euromed

	Measure/Action	Competent Body	Deadline	status/observations
1.3.3	Promote good governance, democracy, education and economic prosperity outside the EU	MS/ Commission/ Council/ Presidency	Ongoing	
1.4 ASSESSMENTS AND ANALYSIS				
1.4.1	Annual Review of the Radicalisation Strategy assisted by Strategic analysis of the radicalization process	Council/ SitCen	Annual (end 2006)	Gathering of best policy practices in fighting radicalization.
1.4.2	Enhance co-operation between research institutions in the context of the EU multi-annual research programme	Council/ Commission	Mid-2006	Setting up a network of European experts on radicalization. First report on state of play of research in the filed expected for June 2006.
1.4.3	Conduct more detailed studies, including academic studies, of recruitment in specific contexts such as prisons, schools, mosques; studies in the role of the media, including the internet.	Council/Commission		
1.4.4	Continue to investigate the links between extreme religious or political beliefs, as well as socio-economic and other factors, and support for terrorism, building on work already undertaken in this area, and identify response measures.	Council/Commission		Sitcen to include relevant material in assessments. Working Groups to make policy recommendations as appropriate. Research projects ongoing in the 6th Framework Programme include research on links between socio-economic and other factors contributing to terrorism.

	Measure/Action	Competent Body	Deadline	status/observations
2. PROTECT				
2.1 THREAT AND RISK ASSESSMENTS				
2.1.1	Carry out strategic assessments of terrorist threat	SitCen/Europol/MS	Regular	
2.1.2	Undertake expert meetings with a view to developing a common understanding of the methodologies of risk assessment	MS	Ongoing	
2.1.3	<ul style="list-style-type: none"> – Make structured use of threat assessment and analysis for the risk assessment, prevention and consequence management, – Stimulate, where necessary and through the appropriate channels, improved cooperation between intelligence services, national authorities and relevant emergency services such as civil protection, health and police. – Improve the bilateral exchange of information on cross-border risks. 	Council/ Council Secretariat/ Cion/ Europol and MS	Ongoing	
2.2 SECURITY OF THE SUPPLY CHAIN				
2.2.1	Reinforce security of the supply chain	MS/ Commission	Ongoing End 2005	Implementation of amendments (adopted in April 2005) to the Community Customs Code that relate to checks on the flow of goods by introducing a system of pre-arrival and pre-departure declarations and by using an improved system of data communication and information sharing between Member States.

	Measure/Action	Competent Body	Deadline	status/observations
	Modernisation of the customs code/ Decision on e-customs Bilateral and multilateral activities reinforcing supply chain security	Commission Commission/ Presidency/ MS	Ongoing	Proposals for a complete modernisation of the customs code and a Decision on e-customs are expected end 2005. Aim i.a. to further strengthen and structure the measures to secure the supply chain and to speedily introduce electronic customs. Container security initiative, WCO framework of standards, multi-agency Joint Customs Operation ("Protect"), CCWG's informal counter-terrorism project group "second action plan to take forward customs counter-terrorism initiatives" (14054/05).
2.3 PROTECTION OF CRITICAL INFRASTRUCTURE				
2.3.1	Establish a European Programme for Critical Infrastructure protection (EPCIP), including the Critical Infrastructure Warning and Information Network (CIWIN)	Council (ProCiv in a special composition)/ Commission Consultation process until February 2006.	Mid 2006.	See Council conclusions of EPCIP of 1/12/2005 (14766/05), which set out the key principles for this purpose. See Commission Green Paper, introducing a consultation phase until February 2006 –
2.3.2	Put in place adequate protective measures against electronic attack on key computer systems	MS	Ongoing by 16 March 2007)	Council Framework Decision 2005/222/JHA of 24 February 2005, OJ L 69, 16.3.2005, p. 67 sets a deadline for 16 March 2007
2.4 TRANSPORT SECURITY				
2.4.1	Implement provisions of Regulation 2320/02 establishing common standards on civil aviation security, including staff screening, baggage, cargo and aircraft security	Member States	Ongoing	Ongoing legislative work to develop detailed implementing legislation to complement Regulation 2320/2002.

	Measure/Action	Competent Body	Deadline	status/observations
2.4.2	Reinforce common standards on aviation security by adopting revised common rules in the field of civil aviation security (12588/05). Revision of Regulation 2320/2002.	Council/ EP	Mid 2006	
2.4.3	Implement agreed EU standards on maritime security (Regulation) and security in ports (Directive)	MS/ Commission	Ongoing	a) Regulation (EC) No 725/2004 of the European Parliament and of the Council 2004 on enhancing ship and port facility security. b) Directive 2005/65/EC of 26.10.2005 of the European Parliament and of the Council on enhancing port security..
2.4.4	Consider the scope for EU level action on road and rail security.	Council/Commission		Commission to make proposals on supply chain security, all modes of transport including financing issues and land passenger transport
2.5 BORDER CONTROL				
2.5.1	Establishment of the Visa Information System Roll out the use of biometrics under the VIS to countries/regions of high risk	Council/ EP	Begin operation early 2007	
2.5.2	Ensure access of authorities competent for internal security and Europol to VIS.	MS/Council	End 2006	

	Measure/Action	Competent Body	Deadline	status/observations
2.5.3	Improve security of EU passports by use of biometrics, including facial image and fingerprints.	MS	August 2006 (facial image) - 36 months after the adoption of the tech.spec.(finger-prints)	
2.5.4	Agree Directive on airline passenger name records	Commission/ Council/ EP	End 2006	The Commission will come forward with a legislative proposal for a Directive of the EP and of the Council in the next weeks aiming to create an obligation on air carriers to provide passenger information, including PNR. The obligations would be applicable to carriers operating international flights into, through or from a Member State. Intra EU-flights would not be covered. This proposal will also cover the exchange and analysis of passenger information.
2.5.5	Feasibility Study on appropriate measures to register entries and exits of third country nationals at the common external border, and developing the use of biometrics at entry and exit controls of third country nationals at the Schengen borders	Commission	December 2006	As set out in doc 11910/1/05 Commission is undertaking this feasibility study taking into account the proportionality and practicality of additional checks at the borders against the potential advantages of recording and using the resulting information.

	Measure/Action	Competent Body	Deadline	status/observations
2.5.6	Effective risk analysis of the EU external border, discussion of the contribution which border security makes to the CT effort, and effective information exchange with Europol	Frontex	Ongoing	
2.5.7	Council Decision and Regulations on the SIS II	Commission/ Council/ EP	July 2006	Presently being discussed by the Schengen Acquis Working Party and the European Parliament. Discussions to take into account the question of wider access for authorities competent for internal security matters.
2.6 PROTECTION OF OTHER POTENTIAL TARGETS				
2.6.1	Improve protection of other potential targets of terrorist attack, other than critical infrastructures (ie soft targets, crowded places, public transport) on the basis of relevant research	MS/ Council/ Commission	Ongoing	
2.7 RESEARCH				
2.7.1	Make best use of EU research level activity, and in particular the 6th and 7th R&D Programmes, including the Security Research Programme (8087/05)	Council/Commission	2007-13	The three-year Preparatory Action (2004-2006) will lay the ground for a fully fledged "European Security Research Programme" to be launched in 2007 as a part of the 7th Framework Programme for research. In the 7th Programme the Commission proposes to include

	Measure/Action	Competent Body	Deadline	status/observations
				Security as one of the research themes.
2.8 INTERNATIONAL DIMENSION				
2.8.1	Deliver assistance on protective security as a component of technical assistance to priority third countries.	MS/ Commission	Ongoing	Border Security a component of proposed assistance to Morocco
2.8.2	Implement the Economic Initiative of the June 2005 EU-US Summit: Joint EU-US Work Programme (PDBTS)	Commission/ MS/ Council	Ongoing	Continue the implementation of the various actions e.g. dialogue on AML/CFT issues, enhancing Trade, Travel and Security. Prepare implementation report for the 2006 Summit.
2.8.3	Raise the importance of responsible and robust aviation security in bilaterals with third parties	MS/Commission/Council/ Presidency		Contained in the policy recommendations drawn up on the basis of SitCen reports
2.8.4	Work to develop further EU transport security standards, in coordination with relevant international organizations and third countries	Council/Commission		On 11 March 2004 the Council agreed to submit to ICAO a Working Paper on PNR on behalf of the European Community and its MS, thereby initiating multilateral work on this subject. On 22 September 2004 the Presidency submitted a working paper on establishing an international framework for the transfer of PNR data to the ICAO 35th Assembly (28/09-8/10/04).

	Measure/Action	Competent Body	Deadline	status/observations
2.8.5	Encourage and support non-EU states to comply fully with the ICAO and IMO standards	Council/Commission		<p>In the field of maritime security, the Community has launched a review of the implementation of the IMO's security measures for the EUROMED partners through a program called SAFEMED (2006/2008).</p> <p>Morocco is benefiting from a twinning program financed by the Community for the enhancement of maritime safety and security.</p> <p>Member States support the EU's multinational initiative on PNR at ICAO with a view to promoting the development of global standards.</p>

	Measure/Action	Competent Body	Deadline	status/observations
2.8.6	<p>Follow up to Container Security Initiative (CSI)</p> <p>Examination of extension to other regions.</p>	Commission		<p>EC/US Agreement allows for co-operation on exchange of advance cargo information and creation of equal levels and standards of controls for US and EC operators.</p> <p>At the 5th EU-US Joint Customs Cooperation Committee, the EC and the US agreed to implement the recommendations elaborated by the Working Group and to continue work in the areas that need further deliberations (central risk management, joint rules set on containers security, advanced cargo data elements etc.)</p> <p>The Working Group Action Plan indicates the different actions for further implementation of the ten recommendations, providing operational standards and working methods which will enable the EU and U.S. customs services to improve the controls on security in the transatlantic maritime transport and also provides possibilities to closely study each other's trade partnership programs.</p> <p>Commission contributions are planned in pilot projects and other CSI related work in the areas of e-seals, goods control standards, and container/risk assessment based on route information.</p>

	Measure/Action	Competent Body	Deadline	status/observations
2.8.7	Strengthen international cooperation at the level of WCO. Encourage and support non-EU states to comply fully with the Framework of Standards from WCO.			<p>The WCO adopted in July 2005 a framework of standards with the objective of increasing the supply chain security.</p> <p>Adoption of the implementing provisions of the Community customs code that are in principle in line with these standards Provide support on capacity building to priority non-EU members.</p>

	Measure/Action	Competent Body	Deadline	status/observations
3. PURSUE				
3.1 INFORMATION GATHERING, ANALYSIS, AND EXCHANGE				
3.1.1	Framework Decision on simplifying the exchange of information and intelligence between law enforcement authorities of the MS (Swedish proposal)	Council	December 2005	General approach at 1-2 December 2005 Council
3.1.2	Framework Decision on the principle of availability	Council	End 2006	Presently being discussed in the MDG/Article 36 Committee
3.1.3	Framework Decision on Data Protection	Council	End 2006	Presently being discussed in the MDG
3.1.4	Enhancing the interoperability of VIS, SIS II, and EURODAC	Commission/ Council/ EP	As soon as possible	Commission Communication (15122/05) is presented in Council December 2005. Commission proposal on access to VIS by law enforcement authorities and Europol (15142/05) is presented in Council December 2005.
3.15	Improve information sharing on lost and stolen passports	MS	December 2006	Common Position adopted 24-05-05, report on implementation December 2006.
3.1.6	Ensuring that Europol is provided by MS law enforcement authorities with all relevant criminal information [related to terrorism as soon as it is available and that Eurojust is provided with all relevant prosecutorial information, in the context of the Council Decision on	MS/ CTC	Ongoing	Second CTTF evaluation report endorsed by the Council

	Measure/Action	Competent Body	Deadline	status/observations
	the exchange of information concerning terrorist offences adopted in September 2005.			
3.1.7	Work to improve the exchange of information on convictions	Council/ Commission		<p><u>On 25 January 2005 the Commission presented a White Paper analysing the main difficulties in exchanging information on convictions and making proposals for a computerised information exchange system</u> COM (2005) 10 25.1.2005.</p> <p>See also Commission Communication on measures to be taken to combat terrorism and other forms of serious crime, in particular to improve exchanges of information [COM (2004) 221] Discussion by Council on 2 June 2005.</p> <p><u>Following discussions on the White Paper, the Justice and Home Affairs Council of 14 April 2005 agreed on a way forward. On this basis, the</u> Commission will table by the end of 2005 a legislative proposal setting forth an in depth reform of the existing exchange mechanisms. A further proposal should be adopted in 2006 to improve access to information on convictions handed down in the European Union against third country nationals</p>
3.1.8	Improve the exchange of information between Europol and Eurojust and ensure full involvement of Eurojust in AWFs of Europol.			
3.1.9	Make full use of Europol analysis capability (including CTTF)	Europol/MS	Ongoing	
3.1.10	Developing a common approach to the exchange of information on deportations and expulsions related to terrorism	Council	2006	

	Measure/Action	Competent Body	Deadline	status/observations
3.1.11	MS to report on implementing the recommendations of the Peer Evaluation process to strengthen national CT arrangements and –assess need for further evaluation once MS have reported on follow up to recommendations during 2006	MS/ CTC	2006/7	Member States to report in the Working Party on Terrorism how they have responded to the recommendations of the relevant country report and, where appropriate, the recommendations of the final report.
3.2 IMPEDING TERRORISTS' MOVEMENTS AND ACTIVITIES				
3.2.1	Monitor travel to and from conflict zones	MS	Ongoing	SitCen to draw up report.
3.2.2	Prevent individuals from gaining access to terrorist training	MS/ Europol	Ongoing	Addressed in the policy recommendations based on the SitCen reports.
3.2.3	Encourage Member States to fully investigate relatively low level crimes which facilitate terrorism	MS/ Europol	Ongoing	Addressed in the policy recommendations based on the SitCen reports.
3.2.4	Maximise the capacity of existing border systems to monitor, and, where relevant, counter the movement of suspected terrorists across our internal and external borders (see also Protect)	Frontex	Ongoing	FRONTEX Agency will: 1) set up centralised records of technical equipment and 2) launch joint operations at the borders.
3.2.5	Prevent identity fraud at borders	MS		The introduction of biometrics in all relevant ID documents and visas.
3.3 POLICE CO-OPERATION				
3.3.1	Develop the European Crime Intelligence Model with the assistance of the Police Chiefs Task Force.	PCTF/ Council	OCTA April 2006.	Europol will present 1st OCTA in April 2006.
3.3.2	Review how operational capacity of the PCTF can be reinforced.	PCTF/ Council	Ongoing	PCTF set up 6 action plans under COSPOL one of which on

	Measure/Action	Competent Body	Deadline	status/observations
				terrorism. Continuation of this action plan will be decided upon in connection with OCTA.
3.3.3	Make use of Joint Investigation Teams, when appropriate involving Europol and Eurojust, and consider options for funding JITs/	MS	Ongoing	Network of national experts on JITs established. First meeting took place on 23 November 2005. Funding issues to be considered in the context of discussions on the Security Framework Programme (prevention and fight against crime).
3.3.4	Report on enhancing mutual trust between law enforcement authorities	CEPOL/Europol	Mid 2006	CEPOL and Europol to produce joint report on what CT related training they have so far provided and what more could be done.
3.3.5	Proposal for a Council Decision on the improvement of police cooperation between the Member States of the European Union, especially at the internal borders, including proposals to improve police co-operation on cross border hot pursuit, and amending the Convention implementing the Schengen Agreement.	Council	End 2006	Currently being discussed in PCWG and Article 36 Committee.
3.3.6	Member States to consider their participation in the Treaty of Prum.	MS	Ongoing	Details of this issue are included in doc 11910/1/05. Decisions are for individual Member States to take. & MS have so far signed the Treaty.
3.3.7	Exchange information on action taken against extremist websites	MS/ Europol		Addressed in the policy recommendations based on the SitCen reports.
3.4 JUDICIAL CO-OPERATION				

	Measure/Action	Competent Body	Deadline	status/observations
3.4.1	Framework Decision on a European Evidence Warrant	Council	End 2005	Further work by Coreper
3.4.2	Enhance use of Eurojust and consider measures to improve its capacity, to enable more effective co-operation in terrorist investigations and prosecutions including through the practical application of relevant Council Decisions.	MS/ CTC/ Eurojust		<p><u>The obstacles identified in the letter Eurojust sent to the Council in May 2004 still exist. Eurojust faces ongoing challenges, relating to the lack of information conveyed to it, due to organisational and legal barriers, traditional approaches to co-operation, a lack of human and technical resources, and inertia in Member States.</u></p> <p>On the Council's request, Eurojust has examined and defined the scope of measures to improve its capacity to contribute to the fight against terrorism (see Eurojust's report: Council Document of 01/06/04 No. 10008/04).</p> <p>Despite the agreement recently concluded, the exchange of information with Europol is limited by its legal framework.</p> <p>Thus :</p> <ul style="list-style-type: none"> - Need for more and complete, updated information - Need for own Eurojust analyst(s) (there is no direct access by Eurojust to >>Europol's analysis files). - Need for more budgetary support <p>MS are obliged to take the necessary measures to comply with the provisions of Council Decision 2005/671/JHA of 20 September 2005 on the exchange of information and co-operation concerning terrorist offences by 30 June 2006 at the latest.</p>

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3.4.3	Framework Decision on the application of the principle of mutual recognition to Confiscation Orders	Council	as soon as possible	Political agreement reached mid 2004, awaiting lifting of one reservation
3.4.4	Develop best practice in witness protection programmes, including the issue of granting residence permits to foreign nationals who co-operate with CT investigations	Commission	July 2006	Commission Communication on witness protection planned.
3.4.5	Reinforcing judicial cooperation Ensure the execution of any request for mutual legal assistance related to terrorist offences, provide each other with the fullest cooperation.	MS	Ongoing	
3.5 TERRORIST FINANCING (see also Strategy Terrorist Financing (16089/04) and its updates (11325/05 and 14349/05))				
3.5.1	Review the EU's performance on Terrorist Financing in particular in respect of FATF special recommendations and act on recommendations	Commission/ Council	June 2006	Commission launched restricted tender for independent study in July. Study ready by March 2006.
3.5.2	Take forward national codes of conduct for Non-Profit Organisations (implementation FATF SR VIII)	MS/ Commission	June 2006	Council agreement on principles on 1-2 December 2005. Commission communication in November 2005.
3.5.3	Adopt Regulation on Transfers of Funds (FATF SR VII)	Council/ EP	June 2006	Council general approach agreed on 6 December 2005.
3.5.4	Improve the effectiveness of EU asset freezing procedures	Council	2006	Coreper noted a revised Best Practices paper on restrictive measures including on the application of Community freezing measures
3.5.5	Ensure national asset freezing capability and improve implementation of freezing procedures	MS	End 2006	Guidelines on sanctions and Best Practices Paper under constant review. Latest updates adopted in December 2005. Various

	Measure/Action	Competent Body	Deadline	status/observations
				seminars organised by Presidencies and will continue. FATF start in 2006 discussion on implementation of SR III among its members.
3.5.6	Adopt Directive on regulating the alternative remittance system (inter alia, implementation FATF SR VI)	Council/ EP/ Commission	End 2006	Proposal for Directive presented in December 2005. (tbc) Commission to adopt a draft Directive on a New Legal Framework for Payments in the Internal Market in November 2005.
3.5.7	Improve co-operation between investigation/law enforcement community including FIUs and financial supervisory authorities, including through the use of FIU.Net	MS	Ongoing	Practitioners seminar held in September 2005. Commission is currently assessing the best practices in 25 MS. 3rdAML/CTF provide strong basis for cooperation. FIU.NET will become fully operational in December 2005.
3.5.8	Ensure that financial investigation is a core part of all terrorist investigations.			Practitioners seminar held in September 2005
3.5.9	Initiate outreach programmes to EU financial private sector to coordinate procedures to combat terrorist financing	Council/Commission		The Commission Communication adopted on 30 November 2005 addresses various ways in which public and private sector cooperation should be enhanced to ensure more effective fight against the financing of terrorism.
3.6 LIMIT TERRORISTS' ACCESS TO WEAPONS AND EXPLOSIVES				
3.6.1	Action to implement Commission Communication of Explosives, detonators, bomb-making equipment and fire arms	MS/ Commission/ Europol/ Council		Discussed in TWP during UK Presidency with policy recommendations agreed by Council. Next steps are for Commission to organize conference of all major stakeholders in first

	Measure/Action	Competent Body	Deadline	status/observations
				half of 2006. Analyse possibilities of making transmission of bomb-making expertise a crime under the Framework Decision on Combating Terrorism. Examine modification of related directives, eg Fertilizer regulation.
3.6.2	Raise the importance of the adoption and enforcement of rigorous security regimes relating to weapons and explosives in bilaterals with third parties	MS/ Council/ Presidency	Ongoing	Addressed in the policy recommendations based on the SitCen reports.
3.6.3	Improve control over illicit arms and explosives in the Balkans	MS/ Council	Ongoing	
3.7 INTERNATIONAL DIMENSION				
3.7.1	Support the key role of the United Nations and its sub-organisations in sustaining the international consensus and mobilizing the international community.	Presidency/ Council/ CTC/ Commission	Ongoing	EU adopted robust position ahead of UN World Summit.
3.7.2	Support the adoption of a Comprehensive Convention on Terrorism including through proactive outreach	MS at UNGA	Ongoing	
3.7.3	Further develop contacts with the UNODC, UN CTC, the UN CTED, the 1267 Committee, including sharing of information on EU assistance programs	Council/ EU CTC/ Commission/ MS	Ongoing	EU participation on CTED missions to Morocco, Kenya and Albania
3.7.4	Identify and demarche, third countries which are failing to meet their commitments under UNSCR 1373	Council/ HR/ EU CTC/ Commission	Ongoing	
3.7.5	Further develop dialogue with, and provision of technical assistance to,	Council/ EU CTC/	Ongoing	(i) Commission has been providing support to JCLEC and is working on the provision of assistance to the AU centre in Algiers. Council,

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	regional and sub-regional organisations,	Commission/ MS		Commission and Member States to develop proposals for assistance to such organisations (ii) MS to supply expertise and funding to the maximum extent possible (iii) a network of experts has been set up (iv) EU organised a seminar on financing of terrorism with Gulf Cooperation Council in March 2005 Another one is envisaged for the beginning of 2006.
3.7.6	Enhance co-ordination between Member States and the Commission, on technical assistance projects, working closely with the United Nations and other donors	MS/ Commission/ EU CTC/ Council	Ongoing	
3.7.7	Deliver technical assistance to Morocco and Algeria in order to build their CT capacity, working closely with UN and other donors	MS/ Commission	June 2006	
3.7.8	Develop and implement technical assistance programmes to other priority countries in order to build their CT capacity, in co-ordination with the UN and other donors and review existing projects in priority countries to identify duplication.	MS/ Commission		
3.7.9	Cooperate closely with the Financial Action Task Force (FATF) on all issues regarding the financing of terrorism .	All		
3.7.10	Mainstream CT objectives into the work of geographical working groups and external assistance programs include through the insertion of counter-terrorism clauses into agreements with third countries	Council/ Commission	Ongoing	Commission is working on mainstreaming within external assistance programmes. CT clauses prepared for insertion into agreements.

	Measure/Action	Competent Body	Deadline	status/observations
3.7.11	Produce country and thematic CT threat assessments as the basis for policy development	SitCen	Ongoing	First nine reports drawn up by SitCen and presented to the Working Party on Terrorism. The Article 36 Committee has equally dealt with a number of reports. Policy recommendations based on six reports to be endorsed by the Council.
3.7.12	Develop technical capacity for monitoring and analysing open source information relevant to third country CT activities	SitCen/ MS/ Commission	Ongoing	

	Measure/Action	Competent Body	Deadline	status/observations
4. RESPOND				
4.1 CIVILIAN RAPID EU RESPONSE CAPABILITY TO DEAL WITH THE AFTERMATH OF A TERRORIST ATTACK				
4.1.1	Make a proposal for a revision of Council decision 2001/792 establishing a Community mechanism in civil protection assistance, to improve the Civil Protection Mechanism	Commission	Immediate	
4.1.2	Agree a proposal for a Council regulation establishing a Rapid Response and Preparedness Instrument for major emergencies ("financial instrument") (12827/05)	Council	IEnd 2006	
4.1.3	Follow up the Commission report on the assessment of civil protection assistance through the Mechanism in case of major terrorist attack in the EU, including the medical resources required to respond to a bio-terrorist attack	Council	Mid 2006	Within the framework of the Community Mechanism, the Commission has developed response scenarios to identify the assistance available in case of terrorist attacks. All Member States have contributed to the database. The latest Commission report was noted by the JHA December 2005 Council and will be taken into account in the framework of the examination of the proposals on a Rapid Response Instrument and on a revision of the civil protection mechanism.
4.1.4	Improve the ability of MS to use a risk based approach to develop	Council	Mid 2006	Two expert seminars were held in September and

	Measure/Action	Competent Body	Deadline	status/observations
	their capabilities to respond to national emergencies and those of their neighbours in a spirit of solidarity.			December 2005
4.1.5	Develop the concept of Civil Protection Modules, capable of rapid reaction, interoperable and trained to work together.	Commission/ Council	Mid 2006	
4.1.6	Make improvements once agreed by the Council to the Civil Protection Mechanism which do not require a new legal instrument.	Commission	As soon as possible	
4.1.7	Carry out training and exercises directed at interoperability in coping with terrorist attacks	Commission/ Council	On-going	<p>1) The Commission will shortly launch a call for proposals for major simulation exercises in the field of civil protection. The Commission hopes to focus the exercises on terrorism scenarios.</p> <p>2.) Training activities in the framework of the Civil Protection Mechanism help preparing first responders for assistance in case of major emergencies, including terrorism.</p> <p>3) Joint Training Programme of Commission with EUROPOL on interaction between Law Enforcement and Public Health (April 2004)</p>
4.1.8.	Agree a common insignia for EU intervention teams	Commission	End 2005	Draft common insignia were presented at the Civil Protection Directors General meeting in London in October 2005.
4.1.9	Improve exchange of information on victim identification	Council	Ongoing	Council in dialogue with Interpol on the use and further development of Interpol's database.
4.1.10	Ensure appropriate consideration is given within Civilian Headline	Council	Ongoing	

	Measure/Action	Competent Body	Deadline	status/observations
	Goal 2008 to the deployment and further development of civilian capabilities (in particular Police, Rule of Law, Civilian Administration and Civil Protection), in order to prevent as well as counter the terrorist threats within the limitations of the mandate			
4.2 MILITARY RAPID RESPONSE CAPABILITY TO DEAL WITH THE AFTERMATH OF A TERRORIST ATTACK				
4.2.1	Adapt the military database of assets and capabilities relevant to the protection of civilian populations against terrorist attacks (including CBRN) to reflect its expansion to all types of natural and man-made disasters.	Council/Commission	First half 2006.	Develop co-operation between relevant Council and Commission bodies as appropriate
4.2.2	Agree principles for attaining interoperability between military and civilian capabilities, including civil protection (cf. 14797/04 sub 19.d) and implementation of the principles	Council	Mid 2006	
4.2.3	Follow-up the "trilateral initiative" at NATO in the framework of civil emergency planning in crisis management (cf. 14797/04 sub 19.1)	Council/ Commission	Soonest possible	The EU will continue to seek ways to cooperate with NATO in the context of the "trilateral initiative". The Secretariat, with the participation of the Commission, will continue to maintain the necessary contacts with the IS to ensure the exchange of information and to enable PSC-NAC and PMG-PCG meetings to be held with all the Member States.
4.2.4	Ensure the terrorist threat is incorporated into the illustrative scenarios of the Headline Goal 2010	Council	Ongoing	

	Measure/Action	Competent Body	Deadline	status/observations
4.2.5	Improve protection of all personnel, material and assets deployed for crisis management operations under Title V of the TEU, including, as appropriate, the ability to protect possible key civilian targets, including critical infrastructure, in the area of operations within available means and capabilities and on a case by case basis based on the threat analysis.	Council	Ongoing	
4.2.6	Ensure the EU exercise programme includes an exercise which tests the implementation of the March 2004 declaration on solidarity against terrorism.	Council	2006 Ongoing	
4.2.7	Consider education and training missions to support local authorities in third countries, in the ESDP framework e of a cross-border nature.	Council	On-going	
4.3. EARLY WARNING OF TERRORIST ATTACKS				
4.3.1	Create a secure general rapid alert system (ARGUS) to link all existing specialised rapid alert systems for emergencies that require action at European level.	Commission	End 2006	
4.3.2	Timely analysis of attacks carried out by terrorists	Sitcen		
4.4 CAPABILITIES TO COORDINATE EFFECTIVELY THE MANAGEMENT OF THE RESPONSE				
4.4.1	Implement EU Crisis Coordination arrangements to share information, ensure coordination and enable collective decision-making at politico-strategic level in the event of an emergency	Council	Ongoing.	Agreed by the Council in December 2005

	Measure/Action	Competent Body	Deadline	status/observations
			Report in June 2006	
4.4.2	Agree Integrated Crisis Management Arrangements which develop the necessary procedures for the above EU Crisis Coordination arrangements	Council	Mid 2006	
4.5 ASSISTANCE TO VICTIMS				
4.5.1	Ensure that support and assistance is provided to the victims of terrorism.			Commission will launch a call for proposals for pilot projects supporting victims of terrorism, including actions to commemorate the first "victims of terrorism day".
4.6 INTERNATIONAL DIMENSION				
4.6.1	Establishing working and cooperation methods, concepts and procedures between the EU and the UN	Council/ Commission	Ongoing	
4.6.2	Deliver technical assistance on consequence management as a component of technical assistance to priority third countries	MS/ Council/ Commission	Ongoing	
4.6.3	Reinforce the protection of European citizens in third countries			In April 2005, the Commission proposed to make the MIC available to facilitate and support consular cooperation in the event of major emergencies in third countries, affecting EU citizens. This was welcomed by the GAERC on 18.07.05.
4.7 RESEARCH				
4.7.1	Implementation of the 6th Framework Programme for Research and Development			Research should, in particular, aim at promoting interoperability.

	Measure/Action	Competent Body	Deadline	status/observations
4.7.2.	7th R&D Programme, including the Security Research Programme (8087/05)	Council	Mid 2006	