



**COUNCIL OF
THE EUROPEAN UNION**

Brussels, 11 November 2010

**12165/05
ADD 1 EXT 1**

**JAI 296
CATS 51
ENFOPOL 108
COTER 49**

PARTIAL DECLASSIFICATION

of document:	12165/05 ADD 1 RESTREINT UE
dated:	4 October 2005
new classification:	none
Subject:	Draft EU Action Plan for Combating Radicalisation and Recruitment

Delegations will find attached the partially declassified version of the above-mentioned document.



ANNEX

**COUNCIL OF
THE EUROPEAN UNION**

Brussels, 4 October 2005

**12165/05
ADD 1 EXT 1 (11.11.2010)**

**JAI 296
CATS 51
ENFOPOL 108
COTER 49**

NOTE

from : the Presidency
to : Terrorism Working Group / COTER
No. prev. doc. : 12165/05 JAI 296 CATS 51 ENFOPOL 108 COTER 49
Subject : Draft EU Action Plan for Combating Radicalisation and Recruitment

When Coreper discussed the issues of radicalisation and recruitment on 14 September, there was consensus that the draft EU Strategy was well structured and that its main elements were right. A number of Member States expressed the view that a supporting document containing more specific and detailed action was needed to support the Strategy. The Presidency has therefore developed a Draft Action Plan. This Draft Action Plan complements the draft Strategy (doc 12165/05 RESTREINT EU) and should be read on conjunction with it.

Given the broad endorsement by Coreper of the Strategy paper, the Presidency hopes to focus discussion in COTER and TWG in October, and in joint COTER/TWG in November on the content of the Action Plan. While any comments on the Strategy would of course be welcome, it is the Action Plan which requires the most input from Member States and the Commission at this stage. We would welcome your ideas on whether there are enough, or too many actions listed and whether we should add, delete or clarify any of the ideas. There are sections of the draft Action Plan which are empty and require extra ideas.

Discussion in COTER and TWG in October, and in the joint COTER/TWG meeting in November, should therefore enable us to make any necessary adjustments to the draft Strategy, and, most importantly, discuss in detail the Action Plan. Both documents will then be sent together to the relevant senior committees and to Coreper, in advance of the December JHA Council and GAERC. The Presidency's intention would be for the strategy, once agreed, to become a public document. The action plan would remain classified.

* * *

DRAFT EU ACTION PLAN FOR COMBATING RADICALISATION AND RECRUITMENT

A. ACTION AT MEMBER STATE LEVEL

1. Addressing facilitational factors

Spotting problem behaviour

NOT DECLASSIFIED

Disrupting problem behaviour

NOT DECLASSIFIED

NOT DECLASSIFIED

2. Addressing motivational factors

To empower moderate voices:

NOT DECLASSIFIED

To get our message across

NOT DECLASSIFIED

To ensure we do not exacerbate the problem

To limit extremist voices

NOT DECLASSIFIED

3. Addressing structural factors

Inside the Union

NOT DECLASSIFIED

Outside the Union

NOT DECLASSIFIED

4. Deepening our understanding and reviewing our approach

NOT DECLASSIFIED

B. ACTION AT THE EUROPEAN LEVEL

1. Addressing facilitational factors

Spotting problem behaviour

NOT DECLASSIFIED

Disrupting problem behaviour

2. Addressing motivational factors

To empower moderate voices

To get our message across

NOT DECLASSIFIED

To ensure we do not exacerbate the problem

NOT DECLASSIFIED

To limit extremist voices

NOT DECLASSIFIED

3. Addressing structural factors

Inside the Union

NOT DECLASSIFIED

Outside the Union

NOT DECLASSIFIED

4. Deepening our understanding and reviewing our approach

NOT DECLASSIFIED

NOT DECLASSIFIED
